

# AGENDA



## CABINET

**MONDAY, 12 MAY 2008**

**11.00 AM**

**COUNCIL CHAMBER, COUNCIL OFFICES, ST PETERS HILL,  
GRANTHAM NG31 6PZ**

Duncan Kerr, Chief Executive

<b>MEMBERS:</b>	Councillor Mrs. Linda Neal (Leader/ Portfolio: Strategic Partnerships), Councillor Ray Auger (Portfolio: Access & Engagement), Councillor Paul Carpenter (Deputy Leader & Portfolio: Corporate Governance & Housing), Councillor Mrs Frances Cartwright (Portfolio: Economic Development), Councillor John Smith (Portfolio: Healthy Environment) and Councillor Mrs Maureen Spencer-Gregson O.B.E. (Portfolio: Resources & Assets)
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Committee	David Lambley 01476 406297
Support Officer:	e-mail: d.lambley@southkesteven.gov.uk

**Members of the public are entitled to attend the meeting of the Cabinet at which key decisions will be taken on the issues listed on the following pages. Key decisions are marked \*.**

**1. APOLOGIES**

**2. MINUTES**

Minutes of the special meeting held on 26<sup>th</sup> March 2008 and the meeting held on 7<sup>th</sup> April 2008.

**(Attached)**

**3. DECLARATIONS OF INTEREST (IF ANY)**

**CATEGORY B PRIORITY ISSUES**

**4. \* CONTRACT FOR STOCK CONDITION SURVEY**

Report number RIM115 by the Portfolio Holder for Corporate Governance and Housing.

**(Attached)**

**OTHER ISSUES**

**5. \* LOCAL AREA AGREEMENTS FOR 2008-2011**

Report number POI 17 by the Portfolio Holder for Strategic Partnerships.

**(Attached)**

**6. MATTERS REFERRED TO CABINET BY THE COUNCIL, SCRUTINY COMMITTEE OR THE POLICY DEVELOPMENT GROUPS**

**7. ITEMS RAISED BY CABINET MEMBERS INCLUDING REPORTS ON KEY AND NON KEY DECISIONS TAKEN UNDER DELEGATED POWERS.**

**8. REPRESENTATIONS RECEIVED FROM MEMBERS OF THE PUBLIC ON MATTERS WITHIN THE FORWARD PLAN (IF ANY)**

**9. REPRESENTATIONS RECEIVED FROM NON CABINET MEMBERS**

**10. ANY OTHER BUSINESS WHICH THE CHAIRMAN, BY REASON OF SPECIAL CIRCUMSTANCES, DECIDES IS URGENT**



**SPECIAL MEETING OF THE CABINET**  
**26 MARCH 2008 - 10.04 AM – 11.04 AM**

**PRESENT:**

**Councillor Ray Auger**  
**Councillor John Smith**  
**Councillor Mrs Maureen Spencer-Gregson O.B.E.**

**Councillor Mrs. Linda Neal - Chairman**

**Chief Executive**  
**Strategic Director (BA: for start of meeting only)**  
**Strategic Director (IY: from minute C088)**  
**Director of Tenancy Services**  
**Corporate Head Finance & Resources**  
**Assets & Facilities service manager**  
**Legal services manager (Monitoring Officer)**  
**Repairs & Improvements service manager**  
**Democracy service manager**  
**Team Leader, assets & facilities**

**Non-Cabinet Members : Craft and Thompson**

**CO82. ADJOURNMENT**

**DECISION: To adjourn the meeting for 30 minutes pending the arrival of the Leader and Deputy Leader.**

Councillors Auger, Smith and Mrs Spencer-Gregson were present at the publicised start of the meeting which was 10.00am.



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Although the Cabinet was quorate, in view of the nature of the business to be transacted, it was agreed to adjourn the meeting for 30 minutes to await the arrival of the Leader and Deputy Leader.

The adjournment took place between 10.05am and 10.35am.

#### CO83. APOLOGIES

At the resumption of the meeting, the Leader apologised for her late attendance.

Apologies for absence were received from Councillors Carpenter and Mrs Cartwright.

#### CO84. MINUTES

The minutes of the Cabinet meeting held on 10<sup>th</sup> March were confirmed as a correct record.

#### CO85. DECLARATIONS OF INTEREST

No declarations of interest were made.

#### CO86. FEEDBACK ON STATUTORY CONSULTATION ON CAR PARK CHARGES

##### **DECISION:**

- (1) Having considered the representations made by Stamford Chamber of Trade and Commerce and the Stamford Town Council in response to statutory consultation, to endorse the variation of car parking charges as approved by the Council at its meeting on 3<sup>rd</sup> March 2008 (as set out in appendix C to report CHFR91);**
- (2) The varied charges be implemented with effect from 7<sup>th</sup> April 2008.**

Considerations/Reasons for decision:

- (1) Statutory provisions enabling the Council to vary car parking charges require public and on site advertisement and a statutory consultation period before implementation;
- (2) In response to this consultation, the Stamford Chamber of Trade and Commerce wrote to the Cabinet members proposing an

alternative method of charging. The Stamford Town Council submitted written representations to the Corporate Head of Finance & Resources to express strong concern at increases proposed in Stamford. The correspondence did not evidence their assertion that the proposed increases would be "demonstrably detrimental to the town". The Chamber of Trade proposed a two tier charging regime. In reaching its decision, the Cabinet took account of the fact such a regime had been previously trialled by the Council in Stamford but did not result in an increase in usage or behaviour change as suggested by the Chamber;

- (3) A modelling exercise had been used based on actual and assumed usage to compare the proposed changes by the Chamber of Trade and that of the Council. This exercise indicated that the Council's proposed variation in charges would provide a better rate of return.

## CO87. CORPORATE DEBT MANAGEMENT POLICY

### **DECISION:**

- (1) To approve the draft corporate debt management policy as appended to report CHFR93 for consultation purposes with the Resources PDG, relevant service managers, and other interested parties such as tenant and landlord groups;**
- (2) To delegate authority to the Resources & Assets portfolio holder in consultation with the Corporate Head of Finance & Resources to approve any amendments to the policy following the consultation period.**

Considerations/Reasons for decision:

- (1) Report number CHFR93 by the Resources & Assets portfolio holder and appended draft policy document which seeks to provide clearly defined policies applicable to all types of debt the authority incurs. Adoption of the policy will further improve the authority's effective debt management by providing a coherent and consistent framework for debt enforcement and recovery across the authority. It will ensure debts are treated in a uniform manner;
- (2) The policy links into the Council's financial regulations; its application will need to follow statutory requirements in relation to the recovery of council tax, non domestic rates, and housing rents;
- (3) Delegated authority is sought to enable the officer and portfolio holder to make any changes necessary arising from the consultation and to allow prompt implementation of the policy thereafter.

## EXCLUSION OF THE PUBLIC

**In accordance with Section 100A(4) of the Local Government Act 1972 (as amended) it was resolved that the press and public be excluded from the meeting because of the likelihood that otherwise exempt information, as described in paragraph 3 of the Act (as amended) would be disclosed to the public.**

### CO88. \*LEISURE MANAGEMENT CONTRACT - SELECTION OF PREFERRED BIDDER

#### **DECISION:**

- (1) To award preferred bidder status for the provision of the leisure management contract to Leisure Connection and to confirm the named reserve bidder;**
- (2) To grant delegated authority to the Assets & Facilities service manager, in consultation with the Healthy Environment portfolio holder, to conclude the negotiations and proposed transfer of the facilities to the Leisure Trust;**
- (3) To recommend to Council that the transfer of the Council's facilities on a lease to the proposed Leisure Trust subject to the satisfactory conclusion of negotiations referred to in exempt report AFM0051.**

#### Considerations/Reasons for decision:

- (1) Taking into account the outcome of the evaluation of the final tender submissions from the remaining two bidders for the leisure management contract, which accounted for the net cost, risks and level of service to be provided; the most economically advantageous tender selection criteria used, and the summary of bid prices submitted and their subsequent evaluation;
- (2) Details of the trust model proposed by the preferred bidder;
- (3) Noting comments made at the meeting by the Vice-Chairman of the Communities PDG relating to quality of service and performance issues
- (4) Delegated authority to the officer in consultation with the portfolio holder is sought to enable the conclusion of negotiations with the preferred bidder. It was noted that it would be necessary to retain the specialist advisors throughout this stage, the cost of which would be met from savings accrued from the extension of the existing contract;
- (5) Noting the Cabinet's thanks to the Assets & Facilities service manager and the Team Leader, assets and facilities for their diligence over the last 12 months associated with monitoring the

existing contractor.

Other options considered: At its meeting on 10<sup>th</sup> March 2008, the Cabinet had agreed to a short term extension of the contract with the present incumbent, Leisure Connection. Following identification of the preferred bidder, it would now be inappropriate not to proceed with the finalisation of a new leisure management contract.

#### EXCLUSION OF THE PUBLIC

**In accordance with Section 100A(4) of the Local Government Act 1972 (as amended) it was resolved that the press and public be excluded from the meeting because of the likelihood that otherwise exempt information, as described in paragraph 3 of the Act (as amended) would be disclosed to the public.**

#### CO89. \*GAS SERVICING, REPAIRS AND MAINTENANCE CONTRACT 2008-13

***The Leader agreed to take this item as a matter of urgency because the existing contract expires on 31<sup>st</sup> March 2008. A three month extension may be required to ensure the award of contract complies with the Public Contract Regulations requiring 10 days standoff from award of contract to commencement. Report number RIM112 was circulated at the meeting.***

#### **DECISION:**

- (1) To accept the most economically advantageous tender received from William Freer Ltd., Leicester for the provision of gas servicing, repairs and maintenance of the council owned housing stock;**
- (2) To extend the current gas service and maintenance contract for a further 3 month period in order to ensure a smooth transition from the termination of the current contract and the start of the new contract at the beginning of July, and hand over to the successful contractor.**

Considerations/Reasons for decision:

- (1) Exempt report number RIM112 by the Housing portfolio holder containing information about the existing contract, the need to test the market in order to ensure value for money is being provided, and details of the outcome of the contract being advertised in the Official Journal of the European Union;
- (2) Noting the evaluation criteria and the outcome of the scoring procedure for the tenders returned;

- (3) There is sufficient budget within the relevant service area for 2008/09 to meet the new contract sum required based on the award to the recommended tenderer.

**DATE DECISIONS EFFECTIVE:**

Decisions at minutes CO85, CO86, and CO88(1) to CO87(3), and CO88 made on 26<sup>th</sup> March 2008 can be implemented on 4<sup>th</sup> April 2008 unless subject to call-in by the Scrutiny Committee Chairman or any 5 members of the Council.

Decision at minute 87(4) is a policy framework proposal and stands referred to the Council at its meeting on 17<sup>th</sup> April 2008.

Decision at minute CO89 was made under the access to information procedure rule 16 as a key decision of special urgency. It can therefore be implemented immediately.

**South Kesteven District Council, Council Offices, St. Peter's Hill,  
Grantham, Lincolnshire NG31 6PZ**

**Contact: Cabinet Support Officer - Tel: 01476 406119**

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# Minute Item 89

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A  
of the Local Government Act 1972.

Document is Restricted



**MEETING OF THE CABINET**  
**7 APRIL 2008 - 11.00 AM – 11.21AM**

**PRESENT:**

**Councillor Ray Auger**  
**Councillor Paul Carpenter**  
**Councillor Mrs Frances Cartwright**  
**Councillor John Smith**  
**Councillor Mrs Maureen Spencer-Gregson O.B.E.**

**Councillor Mrs. Linda Neal - Chairman**

**Chief Executive**  
**Strategic Director (BA)**  
**Corporate Head Partnerships &**  
**Organisational Development**  
**Partnerships & Community Safety Service**  
**Manager**  
**Community Safety Officer**  
**Deputy Section 151 Officer**  
**Deputy Monitoring Officer**  
**Cabinet Support Officer**

**Non-Cabinet Members : Turner and Wheat**

CO90. DECLARATIONS OF INTEREST (IF ANY)

No declarations on interests were made.



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CO91. \*DESIGNATED PUBLIC PLACE ORDERS (ALCOHOL RESTRICTION ZONES)

**DECISION:**

- 1. The Cabinet approves the amended proposed Designated Public Place Order boundaries to include the residential development on the former hospital site (East of the A15) in Bourne and also to include the whole of Belton Park and Belton Village in Grantham.**
- 2. The Cabinet endorses this proposal and recommends to Council the adoption of the proposed Designated Public Place Orders as per the up dated plans circulated at the meeting which include those amendments in 1. above.**

Considerations/Reasons for decision:

- (1) Report POI016 submitted by the Portfolio Holder for Access and Engagement.
- (2) The NKD made in December 2007 to carryout formal consultation to establish a number of Designated Public Orders (DPPO's) covering the four main towns in South Kesteven.
- (3) Letters of support for the introduction of DPPO's within South Kesteven received from The Assistant Chief Constable, Lincolnshire Police and the Divisional Commander, South Division, Lincolnshire Police.
- (2) Results of the consultation exercise carried out and the responses received to date, 96% in favour of DPPO's.
- (3) The Criminal Justice and Police Act 2001 which allows Councils on behalf of Local Authorities to introduce Designated Public Place Orders to specified geographical areas that have known problems with anti-social drinking, nuisance and crime and disorder.
- (4) Incidents of alcohol related disorder supplied by Lincolnshire Police and supporting anecdotal evidence obtained from relevant community police teams suggesting that the implementation of a DPPO in the areas identified would reduce these incidents, improve the quality of life for the residents of and visitors to our district and also increase confidence in both the Police and District Council.

- (5) The decision of the Communities PDG at its meeting on 6th March 2008 to agree the proposals.
- (6) The successful funding bid of £9,000 received from the Lincolnshire Safer and Stronger Communities fund in December 2007. The funding will pay for the full implementation of the scheme including, consultation, publicity, signage and installation.
- (7) The South Lincolnshire Community Safety Partnership to be asked to undertake a six monthly review and thereafter a yearly review of performance and effectiveness of the order on behalf of the Council.

Other options considered and assessed:

- (1) Smaller areas were originally considered but following discussions with Lincolnshire Police it was decided that this would lead to displacement and be difficult to police. Displacement has been a real issue in other cities/districts that have implemented smaller DPPO areas, leading to problems in adjacent areas.
- (2) A number of other area have been suggested during the consultation, the proposed amendments to the designated areas in Bourne and Grantham have been discussed with the police and included in the recommendations. Further amendments may be suggested and included in the final paper to Council.

**DATE DECISION EFFECTIVE:**

Minute number is a policy framework proposal and stands referred to the next meeting of the Council on 17th April 2008.

**South Kesteven District Council, Council Offices, St. Peter's Hill,  
Grantham, Lincolnshire NG31 6PZ**

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## REPORT TO CABINET

REPORT OF: JOHN MURDEN  
SERVICE MANAGER, REPAIRS & IMPROVEMENTS  
MANAGEMENT

BERNARD GIBSON  
TEAM LEADER - IMPROVEMENTS

REPORT NO.: RIM115

DATE: 12 MAY 2008

<b>TITLE:</b>	STOCK CONDITION SURVEY 2008
<b>FORWARD PLAN ITEM:</b>	No
<b>DATE WHEN FIRST APPEARED IN FORWARD PLAN:</b>	N/A
<b>KEY DECISION OR POLICY FRAMEWORK PROPOSAL:</b>	KEY DECISION

<b>COUNCIL AIMS/PORTFOL IO HOLDER NAME AND DESIGNATION:</b>	COUNCILLOR PAUL CARPENTER PORTFOLIO HOLDER FOR CORPORATE GOVERNANCE AND HOUSING
<b>CORPORATE PRIORITY:</b>	PRIORITY B – HOUSING MANAGEMENT
<b>CRIME AND DISORDER IMPLICATIONS:</b>	None
<b>FREEDOM OF INFORMATION ACT IMPLICATIONS:</b>	This report is publicly available via the Local Democracy link on the Council's website: <a href="http://www.southkesteven.gov.uk">www.southkesteven.gov.uk</a>

<b>INITIAL EQUALITY IMPACT ASSESSMENT</b>	<b>Carried out and appended to report?</b>  <b>Not Applicable</b>	<b>Full impact assessment required?</b>  <b>No</b>
<b>BACKGROUND PAPERS:</b>	None	

## **1. INTRODUCTION**

The Council propose to undertake a 100% stock condition survey on the council's housing stock and associated assets. This survey will provide the council with the following information:-

- 1) provide accurate and statistically reliable information and forecast the maintenance needs of the stock together with the associated costs over a 30 year period. The results of the survey will form the basis of the council's business plan as it relates to the improvement strategy of the stock;
- 2) report on the Decency standard within the stock;
- 3) health and safety ratings;
- 4) any asbestos content associated with the properties;
- 5) collect energy efficiency data with a view to improving SAP ratings.

With the anticipated contract value being over the EU threshold the advert for expression of interest was placed in OJEU (Official Journal of the European Union), which was published in 28 November 2007 (reference number 281814-2007).

Thirty eight (38) companies expressed an interest and fourteen (14) returned their completed PQQ's (pre-qualification questionnaire). These have been evaluated by a panel of three (3) officers using an evaluation matrix recommended by Centre of Excellence.

Any company scoring 80% or more were then moved onto the next stage of the evaluation process.

Six (6) companies scored over 80% and were sent tender documentation to complete.

Of the six companies who were invited to tender four (4) tenders were returned. Of the four returned two tenders were disqualified for the following reasons:- tender no.3 having the company name on the envelope, and tender no.4 arrived late.

The tendering process has been conducted in accordance with the Public Contract Regulations 2006 and current SKDC Contract Procedure Rules.

The purpose of the report is to obtain approval to accept the most economically advantageous tender received in respect of the stock condition survey across the housing stock and associated assets.

## **2. RECOMMENDATIONS**

Four tenders were received and the details are shown below:-

		COST 40%	QUALITY 60%	TOTAL %
Tender 1	£588,615	40.00	38.91	78.91
Tender 2	£590,402	39.88	33.36	73.24
Tender 3	£799,002		Disqualified	
Tender 4	£1,092,476		Disqualified	

That the tender received from Savills Commercial Ltd, 25 Frinsby Circus, London, EC2M 7EE in the sum of £588,615 (being the most economically advantageous tender received) be accepted.

## **3. DETAILS OF REPORT**

The tender has been checked for accuracy and content and complies with the requirements of the specification and, therefore, offers the best value obtainable at the time of tender.

The scoring system was based on a split between 40% cost and 60% quality.

The quality element of the tenders was evaluated by a four-person panel and Savills Commercial Ltd was considered to be the most economically advantageous tender.

## **4. OTHER OPTIONS CONSIDERED AND ASSESSED**

Not applicable.

**5. COMMENTS OF DEPUTY SECTION 151 OFFICER**

I can confirm sufficient budget provision is available in 2008/09 to finance this contract. The findings of the stock condition survey will be of great assistance to the development of the HRA business plan for stock maintenance and improvement.

**6. COMMENTS OF MONITORING OFFICER**

In view of the value of the proposed contract for services, it has been tendered in accordance with the Public Contract Regulations 2006. The award of contract must be made in accordance with those regulations. There must be at least 10 clear calendar days between the award of contract and the start of work on the contract.

**7. COMMENTS OF OTHER RELEVANT SERVICE MANAGER**

Not applicable.

**8. CONCLUSION/SUMMARY**

This survey is essential for forward planning on major improvements to the housing stock and associated assets together with the cost implications over the next 30 years.

**9. CONTACT OFFICER**

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## REPORT TO CABINET

REPORT OF: Corporate Head Partnerships and Organisational Improvement

REPORT NO.: POI 17

DATE: 12 May 2008

<b>TITLE:</b>	Draft Lincolnshire Local Area Agreement 2008-2011
<b>FORWARD PLAN ITEM:</b>	Yes
<b>DATE WHEN FIRST APPEARED IN FORWARD PLAN:</b>	November 2007
<b>KEY DECISION OR POLICY FRAMEWORK PROPOSAL:</b>	Key Decision

<b>COUNCIL AIMS/ PORTFOLIO HOLDER NAME AND DESIGNATION:</b>	Cllr Linda Neal	
<b>CORPORATE PRIORITY:</b>	N/A	
<b>CRIME AND DISORDER IMPLICATIONS:</b>	Detailed in the Local Area Agreement	
<b>FREEDOM OF INFORMATION ACT IMPLICATIONS:</b>	This report is publicly available via the Local Democracy link on the Council's website: <a href="http://www.southkesteven.gov.uk">www.southkesteven.gov.uk</a>	
<b>INITIAL EQUALITY IMPACT ASSESSMENT</b>	<b>Carried out and appended to report?</b>  <b>Not Applicable</b>	<b>Full impact assessment required?</b>  <b>No</b>
<b>BACKGROUND PAPERS:</b>	Lincolnshire Local Area Agreement 2007-2010	

## **1. INTRODUCTION**

Attached is a copy of the first draft of the Local Area Agreement (LAA) for Lincolnshire 2008-2011. This is the second LAA for Lincolnshire and its development is part of a national refresh of all LAA's which are due to be completed by June 2008. The draft LAA was published by the Lincolnshire Assembly on 14<sup>th</sup> March 2008.

LAAs are lists of improvement targets agreed with the Secretary of State for Communities and Local Government on behalf of all government. The LAA is seen as the main way in which national government can influence targets set in Lincolnshire.

## **2. RECOMMENDATION**

That the Cabinet consider the proposed priorities and performance measures as set out in the draft LAA and pass any comments on to the County Council.

That the Cabinet delegates authority to the Leader to agree any further changes necessary to secure sign off of this Agreement from GOEM.

## **3. DETAILS OF REPORT**

In a two tier area like Lincolnshire the LAA is an agreement between the County Council and central government. However the County Council on its own cannot achieve the type of improvement targets set for example on health improvements, housing built and the type of employment available in an area. These require the input of a number of partners including local district councils.

The Government have reformed the performance management arrangements for local government and its partners. From April 2008 a set of 198 national indicators are being introduced to replace the Best Value Performance Indicators, a new 'Place Survey' with residents will take place every two years starting in the autumn 2008 (replacing the triennial BVPI satisfaction survey) and a Comprehensive Area Assessment comes into effect from 2009 (replacing the Comprehensive Performance Assessments). All of these are designed to measure the effectiveness of the combined efforts of the county and district councils as well as other public agencies such as the police, fire and health services.

The LAA has to include 16 mandatory national indicators on educational attainment as well as up to 35 other national indicators (drawn from the list of 198). The success of the partners in delivering a sustainable community strategy and with the new Comprehensive Area Assessment will be measured in part by how it performs against the LAA but will also take into account all 198 national indicators.

The development and delivery of the LAA is overseen by the Lincolnshire Assembly (Lincolnshire's Local Strategic Partnership) and South Kesteven District Council is represented on the LAA Strategy Board by the Leader of the Council.

To ensure that the LAA reflects the priorities and issues facing Lincolnshire it was decided early in the process to use the opportunity to create a new vision and community strategy for the county. A number of partner workshops have been held since the autumn and a public consultation exercise using the 'Big Skies, Big County, Big Future' has been carried out by the Assembly.

South Kesteven's Local Strategic Partnership have contributed to these events and put forward its three key priorities of Sustainable growth, Healthy Living and Community Cohesion for consideration. These have been reflected in the emerging Community Strategy and priorities set out in the draft LAA.

The emerging vision for the Community Strategy is one of developing a 'Lifestyle County' based on five overall themes:

- Strong communities (where people want to live and can realise their potential)
- Opportunities for good health (good health services and healthy lifestyles)
- People are connected (transport and ICT)
- Strong diverse economy (shape economy to meet our needs)
- Best use of our environment (manage climate change, protect and enhance natural assets, use environment to drive economy)
- Innovative, dynamic organisations working together (learning, sharing, value for money)

These themes will be developed into more detailed objectives and programmes of work.

The LAA is based on nine priorities, all of which are aligned with the longer term themes in the community strategy. The priorities have been identified through analysing performance information, discussions with partner organisations and the public consultation. Improvement targets are now being negotiated on the following priorities with the Government Office for the East Midlands:

- Children and Young People
- Improve health
- Improve skills
- Reduce alcohol related and similar problems
- Create better communities through sustainable growth and improved housing provision
- Promote social cohesion
- Adapt to climate change
- Improve quality of life for vulnerable people
- Getting connected

- Improve efficiency

Lincolnshire's draft LAA contains some 64 national indicators of which 17 may involve the setting of separate targets based on district council boundaries. It is anticipated that relevant LAA targets will be reflected in partner's corporate/business plans.

Arrangements for managing the performance of the LAA are set out on pages 11 and 12 of the attached document. These include local arrangements to integrate with the commissioning and planning cycles of partner organisations, local scrutiny of local area targets, quarterly reviews by the Chief Executives (LAA Planning Group) and scrutiny by the LAA Strategy Board (political leaders and leaders of executive agencies from across Lincolnshire).

## **5. COMMENTS OF SECTION 151 OFFICER**

The Budget report presented to Council on 3<sup>rd</sup> March 2008 referred to the ongoing negotiations between partners to develop a new LAA for 2008/9 to 2010/11 in line with Government requirements. The report identified that there will be no pump-priming or specific grants available for LAAs although the Government has merged a number of the previously ring fenced specific grants into the new Area Based Grant. The single area based grant for Lincolnshire is allocated to the County Council. In 2008/9 this will be £33.8m and will increase to £55.3m in 2009/10 when Supporting People grant is transferred. While this is not ring fenced for spending on the LAA, it can be used to work towards achieving the set national indicators and LAA targets.

In addition, South Kesteven has also been allocated Community cohesion area based grant of £25k, £49k and £75k per annum for the financial years 2008/9 to 2010/11. The budget report identified the need to consider the use of this funding once further details of the LAA are known.

It is proposed to present a further report to Cabinet to allocate this Area Based Grant together with other unallocated sources of funding which have been notified to the Council since the preparation of the budget.

It is anticipated by the Lincolnshire Assembly that Lincolnshire's Area Based Grant will be used to fund activity across both the Lincolnshire Community Strategy and LAA.

The Government is providing a special LAA Performance Reward Grant as an incentive to meeting LAA targets. Details of the size of grant and how it will be applied have not yet been confirmed but it is anticipated that it will be around £3m for Lincolnshire. Members and officers will need to keep this under review to ensure that the Council's interests are represented in the negotiations regarding this grant and the overall financial impact of the LAA generally.

## **6. COMMENTS OF MONITORING OFFICER**

The governance arrangements for the new LAA are being revised though it is anticipated that the Leader of each council involved will continue to be appointed as the representative on the strategic board. Changes to the officer level delivery groups are expected with the adoption of new priority areas.

A final document is expected for “sign off” by early June.

Statutory partners such as the district council will be under a duty to have regard to LAA targets in which they are named.

## **7. CONTACT OFFICER**

Robert Moreland  
Corporate Head of Partnerships and Organisational Improvement  
Ext 6069

# Draft 14/03/08

This document is the first official draft of Lincolnshire's Local Area Agreement for 2008-2011.

It follows on from the draft submitted to LAA Strategy Board meeting on 13 March 2008.

That meeting also considered a note tabled that contained a range of suggestions made. Strategy Board agreed these, which were then incorporated into the draft.

Strategy Board also asked me to reduce the number of designated National Indicators to below 35. Nothing has been omitted from the draft as a result but some have been suggested to be 'non-designated'. These can be debated further locally over the next two months.

A copy of GOEM's evaluation of this draft is available on the password protected partners area of the Lincolnshire Assembly website.

Draft 14/03/08

**Local Area Agreement for Lincolnshire 2008-2011**

**Draft #1**

**BIG** County **BIG** Skies **BIG** Future  
Help us shape tomorrow's Lincolnshire today

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## Purpose

This is Lincolnshire's Local Area Agreement (LAA) from June 2008 to June 2011. It is our second LAA so changes in procedure are also explained here.

LAAs are lists of targets agreed with the Secretary of State on behalf of national government. They are part of the performance management framework for local government that came into force in early 2008, shown in Appendix 1.

But this LAA will have a wider impact locally in Lincolnshire as the first prioritised steps in implementing our new county Vision and Community Strategy. Involvement in that work will spread outside the public sector and affect people all over the county.

The LAA is the main way in which national government can influence targets set in the county. Because of this there is wide ranging guidance spread over several publications issued at different times. Key elements of that guidance and how we have applied it are set out here.

This version is aimed at Councillors and employees of Lincolnshire County Council, colleagues in Lincolnshire's seven District Councils, Health Service, Police and our other partners working together in the Lincolnshire Assembly. A shorter version will be available for the public.

Lincolnshire County Council is the 'responsible authority' for ensuring a LAA is in place for the county. If you have any queries, please contact:

LAA Team  
Lincolnshire County Council  
County Offices  
Newland  
Lincoln  
LN1 1YL  
**\*\*email\*\***

## Lincolnshire – a changing and challenging landscape

That is the title of our county 'drivers for change' report, published in December 2007. It highlights issues and opportunities within Lincolnshire under a wide range of headings:

- Fast growing population area
- Demographic flux
- Population churn
- Low population density
- High levels of deprivation
- Affordable housing
- Low skill / low wage economy
- A number of economies
- Poor accessibility
- Rural road network

- Environmental assets
- Nationally important local heritage
- Soil quality
- Key drivers for employment
- Numbers reaching retirement age
- Levels of out-commuting
- Funding issues
- Clean environment
- Promoting biodiversity
- Tackling climate change
- Flood risk

\*\*\*improve this in next draft by summarising key parts of the report\*\*\*

\*\*\*insert link to LRO website for full report\*\*\*

This has influenced Lincolnshire's new Vision and Community Strategy. Our intelligence about Lincolnshire is continuing to grow, particularly through strategic needs analyses – see page 13.

## Our Vision and Community Strategy

People and organisations across Lincolnshire have been working together over the last year to create a new Vision and Community Strategy for the county that is not based on any single body. Appendix 2 shows how this was done.

\*\*\*insert pictures from Vision consultation\*\*

Lincolnshire's Vision is a long term focus for partners across the county working together and with regional and national government to ensure a sustainable future for Lincolnshire. Partners working together in the Lincolnshire Assembly are listed in Appendix 3.

Lincolnshire's overall Vision **\*\*around 'Lifestyles'\*\*** is delivered through the Community Strategy, which is based on five overall themes:

- Strong communities
- Opportunities for good health
- People are connected
- Strong diverse economy
- Best use of our environment

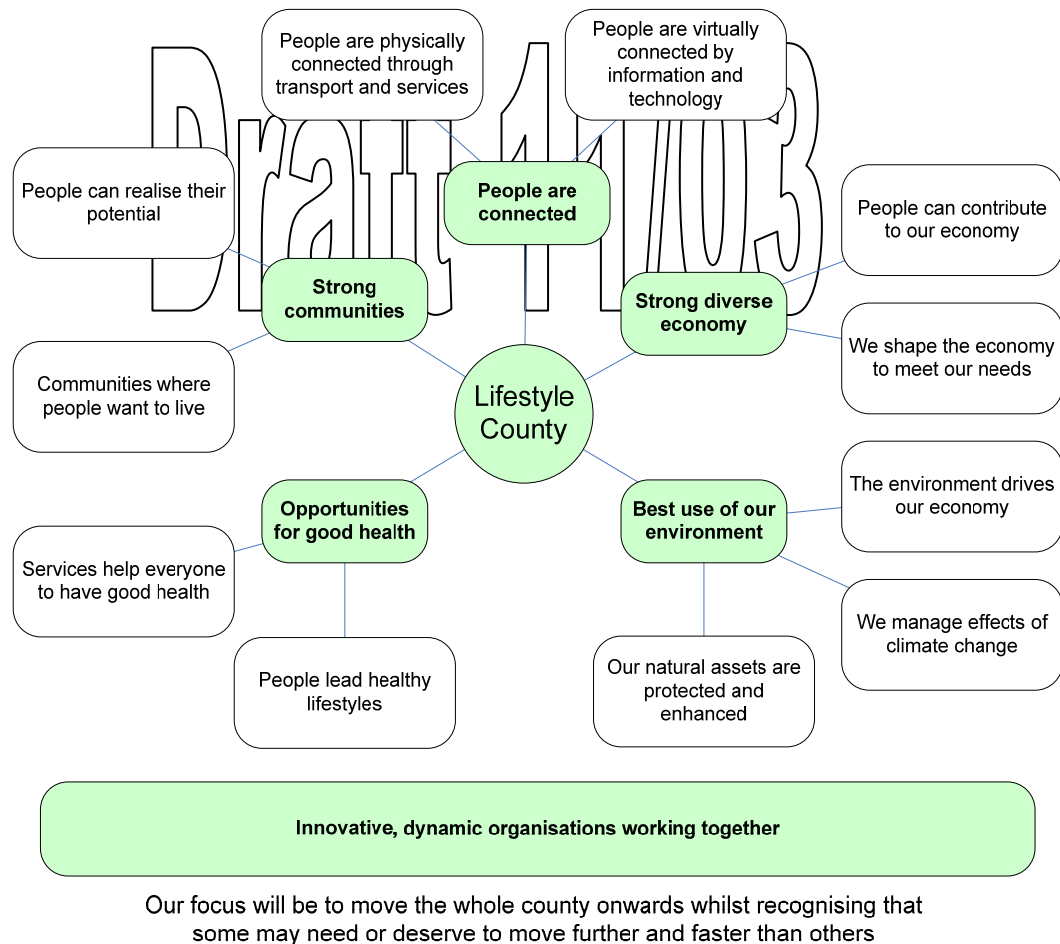
**\*\*these are draft at present\*\***

A sixth theme of 'innovative, dynamic organisations working together' helps us to focus on benefits to be gained from working together in terms of our learning, sharing, value for money and so on.

The Community Strategy develops these themes into more detailed objectives, performance indicators to help us understand progress and programmes of work that will deliver improvements.

**Figure 1 Community Strategy Themes**

\*\*\*please note this is from the draft of the new Community Strategy that is being completed in parallel to the LAA\*\*\*



**This is a long term Vision and Community Strategy. The LAA is a set of specific targets in priority areas that can be delivered in the next three years through linked delivery plans.**

## The Local Area Agreement

The Local Area Agreement is a list of 'local improvement targets' agreed with the Secretary of State for Communities and Local Government on behalf of all government.

\*\*\*insert simple LAA negotiation graphic\*\*\*

Our LAA is based on nine priorities, all of which are aligned with longer term themes in the Community Strategy.

LAA Priority **working titles**	Focus	Community Strategy Themes
Children & Young People	<ul style="list-style-type: none"> <li>16 mandatory National Indicators about educational attainment must be managed as part of the LAA plus some others</li> </ul>	<ul style="list-style-type: none"> <li>Strong communities</li> <li>Strong diverse economy</li> </ul>
Improve health	<ul style="list-style-type: none"> <li>Obesity</li> <li>Smoking</li> <li>Fuel poverty</li> <li>Decent housing</li> <li>Improve Spearhead programme outcomes</li> </ul>	<ul style="list-style-type: none"> <li>Opportunities for good health</li> </ul>
Improve skills	<ul style="list-style-type: none"> <li>Education and training for young people 16-19</li> <li>Raising NVQ level 3 skills</li> </ul>	<ul style="list-style-type: none"> <li>Strong diverse economy</li> <li>Strong communities</li> </ul>
Reduce alcohol related and similar problems	<ul style="list-style-type: none"> <li>Health</li> <li>Anti social behaviour</li> <li>Anti social behaviour</li> <li>Assault</li> <li>Domestic violence</li> <li>Reducing reoffending</li> </ul>	<ul style="list-style-type: none"> <li>Opportunities for good health</li> <li>Strong communities</li> </ul>
Create better communities through sustainable growth and improved housing provision	<ul style="list-style-type: none"> <li>Economic conditions</li> <li>Housing growth</li> <li>Affordable housing</li> <li>Homelessness</li> <li>S106</li> </ul>	<ul style="list-style-type: none"> <li>Strong diverse economy</li> <li>Strong communities</li> </ul>
Promote Social Cohesion	<ul style="list-style-type: none"> <li>Community engagement</li> <li>Volunteering</li> <li>Community participation</li> <li>Population change tracking</li> </ul>	<ul style="list-style-type: none"> <li>Strong communities</li> </ul>

LAA Priority <b>**working titles**</b>	Focus	Community Strategy Themes
Adapt to climate change	<ul style="list-style-type: none"> <li>• Reduce carbon emissions</li> <li>• Work on flood risks</li> <li>• Cope with climate change</li> </ul>	<ul style="list-style-type: none"> <li>• Best use of our environment</li> </ul>
Improve quality of life for vulnerable people	<ul style="list-style-type: none"> <li>• Choice and control</li> <li>• Carers' support</li> <li>• Employment opportunities</li> <li>• Housing provision and support</li> <li>• Access to community life</li> </ul>	<ul style="list-style-type: none"> <li>• Strong communities</li> <li>• Opportunities for good health</li> </ul>
Getting connected	<ul style="list-style-type: none"> <li>• Services to people</li> <li>• People to services</li> <li>• Road safety</li> </ul>	<ul style="list-style-type: none"> <li>• People are connected</li> </ul>
Improve efficiency	<ul style="list-style-type: none"> <li>• Shared services</li> <li>• Local / regional / national improvement &amp; efficiency programmes</li> </ul>	<ul style="list-style-type: none"> <li>• Innovative, dynamic organisations working together</li> </ul>

As well as linking to Community Strategy themes, there are clear linkages between LAA priorities. **\*\*\* insert examples in next draft \*\*\***

These priorities were identified through analysis of local information, discussions with statutory and other partners, known performance levels and priorities from the public - see Appendix 2.

Government guidance (see Appendix 1) assumes that LAAs are the delivery plan for the local Community Strategy. We disagree because we don't want all of the procedures around LAAs to impact on all of our partnership working. However, all of our Community Strategy will be performance managed in the same way as the LAA – see page 11

There are two types of local improvement target; designated and non-designated. Similarities and differences are shown below.

#### **Designated targets**

#### **Non-designated targets**

## **Designated targets**

- Maximum 35 targets
- National Indicators only
- Targets negotiated with government and can only be varied with approval of Secretary of State
- Performance must be reported to central government
- County council must co-operate with others in setting targets
- Statutory partners must have regard to targets in the LAA

## **Non-designated targets**

- No limit on numbers
- Not restricted to NIs
- Targets set locally and can be varied locally
- Performance reported locally
- County council must co-operate with others in setting targets
- Statutory partners must have regard to targets in the LAA

Details of priorities, why they are priorities, designated and non-designated targets, lead partners and other partners are shown in Appendix 5.

Our criteria for selecting these priorities and indicators were:

- Priorities within the new Vision and Community Strategy
- Evidence based priority for improvement, though not necessarily performing badly at present
- Partnership working or behavioural change around partnerships required, perhaps by using the 'duty to have regard' – see page 10
- Measurable improvements can be made in the three year life of this LAA
- Overall, the LAA adds value to how we approach the work

## ***Local issues***

Lincolnshire is a very large county with a range of issues so, although there is one Community Strategy, it has chapters covering each area's local issues. Developing this LAA included understanding priorities from the seven district strategic partnerships. Most of those local priorities are covered, at least in part, in this LAA (see Appendix 4). Those that are not will be covered in other parts of the Community Strategy. This will help to draw out local distinctiveness within the Community Strategy and LAA, based on needs analyses

Where a National Indicator in the LAA is reported at District level, we will set targets and action plans for each District. Where appropriate, we will develop approaches focused on smaller 'hot spots'.

Part of the governance changes being introduced to support the Community Strategy and LAA will be to improve local shaping of services. That not only means countywide services working with districts to shape countywide services to local conditions but also means local services being reshaped to help with countywide agendas. **\*\*\*provide examples in next draft\*\*\***

**In all this we will work to a general principle that seeks to improve outcomes for people across the whole of Lincolnshire whilst recognising that some places or groups of people need to improve faster than others. **\*\*\*The starting point for this will be intervention areas identified for our first LAA. \*\*\*****

***New duties to involve, consult and co-operate, have regard to targets and publish information***

Three new duties apply to agreeing and delivering this LAA:

<b>Involve</b>	Local councils are under a duty to involve representatives of local persons by providing information, consultation and involving in other ways. Although this duty does not come into effect until April 2009, we feel that the steps taken to develop the Vision, Community Strategy and LAA in Lincolnshire show that we have operated within the spirit of this new duty - see Appendix 2.
<b>Consult and co-operate on setting targets</b>	Lincolnshire County Council is the local authority responsible for developing the LAA. That involves consulting partners to identify the right mix of targets in the LAA. We are meeting this duty by working with all of the partners named in Appendix 5 to set the targets shown there.
<b>Have regard to targets</b>	The statutory partner authorities listed in Appendix 5 are all under a duty to have regard to LAA targets in which they are named. That means reflecting LAA priorities and targets in their own plans, resource allocation and communications with their employees – see page 11.

A fourth duty is to **publish information about the LAA**. This must include:

- The period of time for which the LAA has effect;
- A description of each LAA target;
- Whether each target is designated or not;
- Which partners have a statutory duty to have regard to those targets (this can only apply to partner authorities and the responsible local authority);

- Which partners have agreed to help deliver a target on a voluntary basis (this can not apply to partner authorities or the responsible local authority)

All that information is in Appendix 5 to this report, which will be publicly available. But we will also go much further than the statutory duty by making simple user-friendly information available in a range of media to inform people in Lincolnshire about the Vision, Community Strategy, LAA and progress made together with how local people can make a difference.

Any comments, compliments or complaints about the LAA or about how the LAA was developed should be made in the first instance to:

LAA Team  
Lincolnshire County Council  
County Offices  
Newland  
Lincoln  
LN1 1YL

**\*\*email\*\***

## **Governance**

'Governance' is making sure that we do the right things, in the right way, for the right people, in an open, honest, inclusive and timely manner.

**\*\*insert new governance arrangements when finalised\*\***

### ***Performance management arrangements***

Performance management is an important part of our governance. This LAA will be performance managed nationally and locally.

**National performance management** will include:

Annual review in  
autumn / winter 2008

Government Office will check for:

- Robustness of delivery plans and progress on initial milestones
- Need for any additional capacity building or support
- Any changes to local priorities that could lead to changes in the LAA
- Confirming or reviewing designated LAA targets for which there was no baseline established when the LAA was signed

Annual reviews from  
2009 onwards

- Government is planning for annual review of LAAs to be informed by our annual self-assessment, an annual risk assessment and



ongoing performance assessment by the Audit Commission that will come into place for county areas in 2009 as part of the government's new Comprehensive Area Assessment.

- Based on experience to date we predict that there will be regular and frequent contact from Government Office about the LAA.

Depending on the outcomes of this national performance management, a range of support and interventions could be triggered.

But we think **local performance management is most important** as it will be part of ensuring we deliver improvements in our own local priorities. Performance management arrangements for our first LAA developed rapidly and were recognised as good practice by both the Audit Commission and Government Office.

Performance for this LAA will be managed by:

- Integrating with the commissioning, planning and performance management of partners involved in delivery.
- Local scrutiny of local area targets
- Quarterly reviews by Chief Executives meeting as the LAA Planning Group.
- Strategic scrutiny by the LAA Strategy Board that includes political leaders and leaders of executive agencies from across the county.

We will also publish regular updates on the Lincolnshire Assembly website <http://www.lincolnshireassembly.com>

**\*\*develop this further in next draft\*\***

## Commissioning and delivery

To deliver best value for the people of Lincolnshire, partners working in the Lincolnshire Assembly need to balance a range of pressures including:

- Taking account of the needs of all sections of our communities
- Addressing whole life costs of our decisions whilst achieving environmental and economic sustainability
- Exploiting economies of scale to reduce costs
- Making services responsive to local needs
- And so on ...

We think the best way to balance these pressures is by taking a commissioning approach. There are several variations on a commissioning cycle used in Lincolnshire but they are all very similar to the one shown at the centre of the government diagram in Appendix 1.

Many of the partners in this LAA are already involved in commissioning approaches. It is the standard way of working in Health; Children's Services, Adult Social Care and Supporting People are all taking commissioning approaches and the Safer & Stronger Communities Block of our first LAA did so in allocating funds to priorities. These approaches will develop and grow in other areas like economic development etc.

Because of this general move towards a commissioning approach we are also starting to focus our partnership governance in that way - getting the right people involved at the right time in the commissioning cycle but with a consistent core of people involved all the while.

\*\*\*insert further information linking to EMIP Improvement Programme and Shared Services Partnership and relationship to National Improvement & Efficiency Strategy\*\*\*

## ***Strategic needs analyses***

Analysing need is part of the commissioning cycle.

A new legal requirement has been introduced for the Primary Care Trust and County Council to undertake a Joint Strategic Needs Assessment (JSNA) of the health and social care needs in Lincolnshire.

The annual Children & Young People's Plan must be based on a local assessment of needs.

Crime & Disorder Reduction Partnerships are also required to undertake needs assessments.

All these requirements mean simply that we must understand the present and future needs of Lincolnshire and plan together to meet them through a commissioning approach – see page 12. We have not restricted our work to those legal duties, but have set up arrangements to share intelligence based on existing successful arrangements in the Lincolnshire Research Observatory.

\*\*\*\* insert graphic and link to new intelligence hub that goes live in April\*\*\*\*

## **Funding**

Agencies working together in this LAA manage around £3billion of public money. Of course, not all of that money is directed at the LAA because it does not cover everything we do.

Previous LAAs were given a special LAA Grant. That has now ceased but government has provided more flexibility in how money can be directed to local priorities.

This means that partners working together in the LAA need to use that extra flexibility to bend existing resources towards Community Strategy and LAA priorities. We have deliberately set a short time frame (much shorter than the national timetable) for developing detailed action plans for the Community Strategy and LAA so that we can bend those resources across partnerships as we set budgets for 2009 onwards.

The government is also providing a special LAA Performance Reward Grant as an incentive to meeting LAA targets. \*\*\*details of how this will apply are late – insert more when they are received – likely it will only be about £3million in Lincolnshire and split evenly across the designated targets\*\*\*

## Policy proofing

There are key policy strands that should run through all LAAs. These include Equalities, Rural Issues, Local Development Frameworks and Sustainability. It's important that our LAA takes account these.

### **Equalities including rural issues**

Equalities Impact Assessment of the Community Strategy, LAA and delivery plans.

Use the duty to involve to engage with people

Consult appropriate non-statutory partners on LAA targets

Many targets will relate to closing inequalities gaps

Use the Commission for Rural Communities toolkit for 'rural proofing' LAAs

### **Local Development Frameworks**

We are working to align LDFs across the county and with the Community Strategy and LAA. We will carry out a Strategic Environment Assessment in doing so.

### **Sustainability**

We will take account of local economic and environmental sustainability in the way we commission services.

\*\*\*\*improve / develop this as LAA progresses e.g. Health Inequalities Impact Assessments\*\*\*\*

## Revising this LAA

This LAA is based on new National Indicators, many of which have not been measured before. Although our LAA priorities are linked clearly to the themes

of our long term Community Strategy, there could be times when LAA priorities or targets might need to be amended.

The statutory process for amendment depends on whether targets are designated or non-designated. Amendments are made by the county council as 'responsible authority' for the LAA.

#### **Amending designated LAA targets**

County council makes a revision proposal to the Secretary of State. The procedure is like agreeing the original LAA, so partners must be consulted about targets and so on.

#### **Amending non-designated LAA targets**

The county council can remove, amend or add a local target after the first month of the LAA, with the consent of partners involved in that target.

The Secretary of State (in practice through Government Office) can also make a revision proposal.

## Glossary

**\*\*insert glossary\*\***

**\*\*find a standard way to highlight in main report those items that are explained in the glossary\*\***

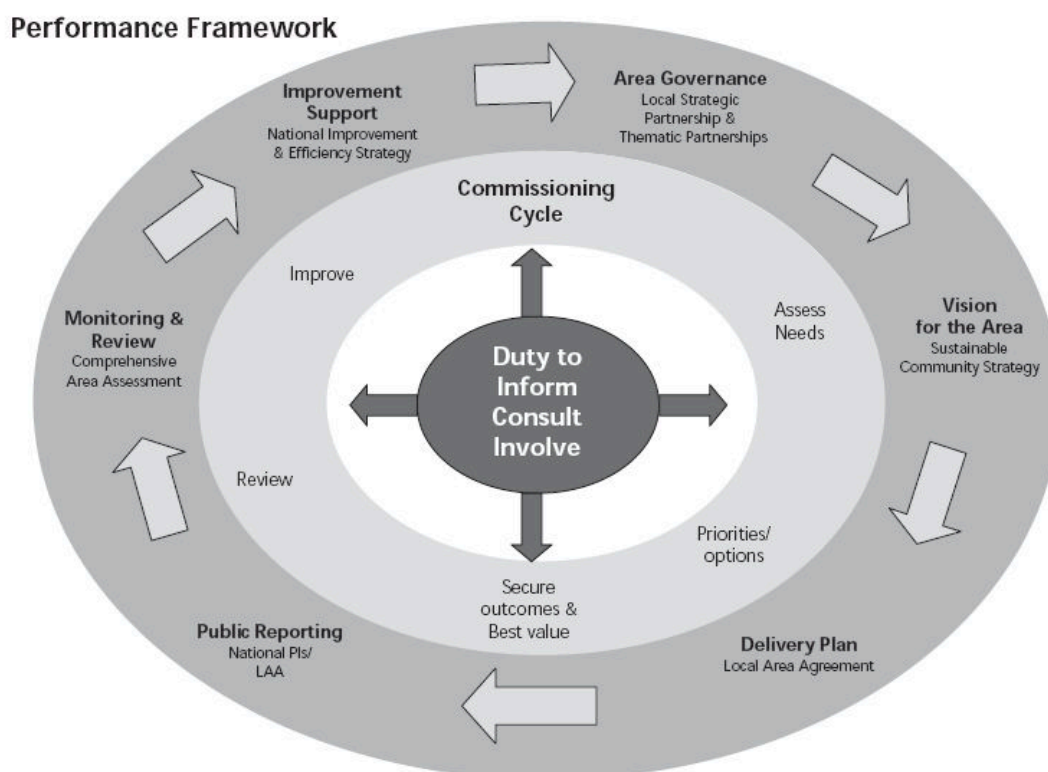
Draft 11/03

## Appendix 1 - New national performance framework

Figure 2 below illustrates the new framework. This LAA report covers most aspects as referenced below:

Area governance	Page 9 Page 11	Commissioning cycle	Page 12
Vision for the Area	Page 4	Duty to inform	Page 4
Delivery Plan / Local Area Agreement	Page 6 Appx 5	Duty to consult	Page 4
Public reporting	Page 10 Page 11	Duty to involve	Page 4
Management and Review	Page 11		

**Figure 2 - National Performance Framework**



## Appendix 2 – Developing the Vision, Community Strategy and LAA



## Appendix 3 – Partners

Statutory Partners required to have regard to LAA targets	Local partners who are classified as statutory partners
Arts Council	***complete this table***
The Broads Authority	
Chief Officer of Police	
District authorities	
English Heritage	
The Environment Agency	
Fire and Rescue authorities	
Health and Safety Executive	
The Highways Agency	
Jobcentre Plus	
Joint Waste Authorities	
Joint Waste Disposal Authorities	
The Learning and Skills Council in England	
Local Probation Boards	
Metropolitan Passenger Transport Authorities	
Museums, Libraries and Archives Council	
National Park Authorities	
Natural England	
NHS Foundation Trusts	
NHS Health Trusts	
Police authorities	
Primary Care Trusts	
Probation Trusts and other providers of probation services	



<b>Statutory Partners required to have regard to LAA targets</b>	<b>Local partners who are classified as statutory partners</b>
Regional Development Agencies	
Sport England	
Transport for London	
Youth Offending Teams	
Any other organisations added by an order under section 104(7) of the Act	

<b>Other non-statutory partners in the Lincolnshire Assembly</b>	
***complete this table***	

## Appendix 4 – Local priorities and the LAA

District	Priority	LAA priorities								
		Children	Improve health	Reduce alcohol problems	Growth / housing	Improve skills	Social cohesion	Improved quality of life for vulnerable	Reduce crime	Adapt to climate change
Boston	Feeling safe & part of your community						X		X	
	Getting around / Making Boston a destination									
Boston	Generating prosperity					X				
Boston	Creating a greener and sustainable future									X
Boston	Being healthy		X							
East Lindsey	Families, Children & Young People – neighbourhoods have strong networks that are accessible to all residents & which help them take responsibility for their communities	X					X			
East Lindsey	Rural Services & Accessibility – local communities are supported in maintaining & developing shops & services in order to promote sustainable living						X			
East Lindsey	Economic prosperity, education & skills – barriers to employment & investment are reduced					X				
East Lindsey	Climate Change & the Environment – people are aware of climate change & its causes & are responding by reducing their contribution & preparing for its effects									X

District	Priority	LAA priorities								
		Children	Improve health	Reduce alcohol problems	Growth / housing	Improve skills	Social cohesion	Improved quality of life for vulnerable	Reduce crime	Adapt to climate change
East Lindsey	Health & Wellbeing – health inequalities reduced		X							
East Lindsey	Older People – Increase support for older people who choose to live independently with adaptations to homes as necessary							X		
Lincoln City	Gaps in educational attainment at all key stages – low self esteem & aspirations, teenage conception, pupil mobility & English as an additional language	X					X			
Lincoln City	Crime & anti social behaviour – alcohol related crime, anti social behaviour, fear of crime			X					X	
Lincoln City	Worklessness – poor health, low skills, inward investment, graduate retention		X			X				
Lincoln City	Availability of affordable housing				X					
Lincoln City	Health inequalities – differences in life expectancy (male & female)		X							
North Kesteven	Community Wellbeing* – to promote the wellbeing, safety, health of NK's 100 Flourishing Communities, maintaining local services, supporting vulnerable people & promoting respect		X				X	X		
North Kesteven	Better transport – to promote cost effective transport options & the development of cycling & walking initiatives									

District	Priority	LAA priorities								
		Children	Improve health	Reduce alcohol problems	Growth / housing	Improve skills	Social cohesion	Improved quality of life for vulnerable	Reduce crime	Adapt to climate change
North Kesteven	Vibrant economy – to coordinate economic development, support business development & develop tourism					X				
North Kesteven	Managing Change – to plan for the development of sustainable communities, with a focus on affordable housing, local services & infrastructure				X					
North Kesteven	A Sustainable future – to minimise waste, maximise energy efficiency and promote sustainable development									X
North Kesteven	Community Wellbeing*						X			
South Holland	Community Safety – build respect & reduce anti social behaviour			X			X		X	
South Holland	Community Cohesion – an issue for all theme groups						X			
South Holland	Sustainable communities – community & public transport				X					X
South Holland	Learning – raise skill & attainment levels	X				X				
South Holland	Economic Development – Increase economic growth & productivity				X					
South Holland	Affordable Housing				X		X			
South Holland	Health – reduce health inequalities		X							
South Kesteven	Community Cohesion – develop community pride, celebrate cultural diversity, improve local neighbourhoods, develop safe communities				X		X		X	

District	Priority	LAA priorities								
		Children	Improve health	Reduce alcohol problems	Growth / housing	Improve skills	Social cohesion	Improved quality of life for vulnerable	Reduce crime	Adapt to climate change
South Kesteven	Sustainable Growth – <ul style="list-style-type: none"> <li>• Grantham – southern link road, new employment &amp; retail development, new homes, canal basin development &amp; visitor economy</li> <li>• Bourne – improved retail offer &amp; business development, new homes</li> <li>• Village/rural economies – housing, employment opportunities</li> </ul>				X					
South Kesteven	Healthy living – reduce adult obesity, road injuries & deaths, address alcohol misuse. Enhance & maintain local health services in line with growing population. Maximise use of leisure, choosing health to help prevent ill health and develop community transport schemes to prevent isolation		X					X		
West Lindsey	Gainsborough - as an area of multiple deprivation (worst 5% IMD)				X	X	X			
West Lindsey	Accessibility – rural isolation & lack of transport									
West Lindsey	Housing – high prices in rural areas vs low wages (affordable housing); poor stock conditions in private sector				X					
West Lindsey	Health inequalities – significantly high premature mortality rates; cardiovascular & cancer		X					X		

## Appendix 5 – LAA Priorities 2008-2011

Draft 'designated' NIs in bold

### LAA Priority – Children and Young People

#### Why this is a priority in Lincolnshire's LAA

There are 16 mandatory performance indicators for educational attainment that apply to all areas. Some additional performance indicators are highlighted in regular 'priorities' meetings with Government Office for the East Midlands and the Department for Children, Schools and Families. The mandatory performance indicators for educational attainment are required to be treated as part of a LAA, although there are different arrangements for agreeing and modifying targets. Additional priority indicators included here are those which will benefit from enhanced partnership working in the LAA or where government pressed to influence local targets.

#### Performance Indicators and targets to assess our progress

Indicator	Baseline		Targets			Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11		
Mandatory Children's Services							
NI 72 Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy PSA 10							
NI 73 Achievement at level 4 or above in both English and Maths at							

Performance Indicators and targets to assess our progress							
Indicator	Baseline		Targets			Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11		
Key Stage 2 (Threshold) PSA 10							
NI 74 Achievement at level 5 or above in both English and Maths at Key Stage 3 (Threshold) PSA 10							
NI 75 Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths (Threshold) PSA 10							
NI 83 Achievement at level 5 or above in Science at Key Stage 3 DCSF DSO							
NI 87 Secondary school persistent absence rate DCSF DSO							
NI 92 Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest PSA 11							
NI 93 Progression by 2 levels in English between Key Stage 1 and Key Stage 2 PSA 11							
NI 94 Progression by 2							

Performance Indicators and targets to assess our progress							
Indicator	Baseline		Targets			Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11		
levels in Maths between Key Stage 1 and Key Stage 2 PSA 11							
NI 95 Progression by 2 levels in English between Key Stage 2 and Key Stage 3 PSA 11							
NI 96 Progression by 2 levels in Maths between Key Stage 2 and Key Stage 3 PSA 11							
NI 97 Progression by 2 levels in English between Key Stage 3 and Key Stage 4 PSA 11							
NI 98 Progression by 2 levels in Maths between Key Stage 3 and Key Stage 4 PSA 11							
NI 99 Children in care reaching level 4 in English at Key Stage 2 PSA 11							
NI 100 Children in care reaching level 4 in Maths at Key Stage 2 PSA 11							
NI 101 Children in care achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and Maths) PSA							



Performance Indicators and targets to assess our progress							
Indicator	Baseline		Targets			Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11		
11							
<b>Additional Children's Services</b>							
NI 58 Emotional & behavioural health of children in care							
NI 069 Children who have experienced bullying							
NI 070 Hospital admissions caused by unintentional and deliberate injuries to children & young people							
NI114 Rate of permanent exclusions from school	Negotiations in place with GOEM						

Programmes, projects and other actions to achieve improvements
Details to be included in final draft

Resources allocated
Details to be included in final draft

Risks to achieving our targets	Controls to manage the risks
Details to be included in final draft	Details to be included in final draft

## LAA Priority – Improve health

### Why this is a priority in Lincolnshire's LAA

Many Lincolnshire people have poor health. There are high levels of obesity and low levels of physical activity.

Performance Indicators and targets to assess our progress							
Indicator	Baseline		Targets			Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11		
<b>NI 008 Adult participation in sport - Lincolnshire</b>	Potential county wide as designated NI with District levels as non-designated						
• Boston							
• City of Lincoln							
• East Lindsey							
• North Kesteven							
• South Holland							
• South Kesteven							
• West Lindsey							
NI 053 Prevalence of breastfeeding at 6 – 8 weeks from birth							
NI 055 Obesity among primary school age children in reception year							
<b>NI 056 Obesity among primary school age children in year 6</b>	One childhood obesity NI as designated. Initial feelings are that should be NI56 but may change						
<b>NI 057 Children &amp; young people's participation in high quality PE &amp; sport</b>							
<b>NI 123 16+current smoking rate prevalence</b>							

Performance Indicators and targets to assess our progress							
Indicator	Baseline		Targets			Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11		
NI 187 Tackling fuel poverty - people receiving income based benefits living in homes with a low energy efficiency rating - Lincolnshire	Potential county wide as designated NI with District levels as non-designated						
• Boston							
• City of Lincoln							
• East Lindsey							
• North Kesteven							
• South Holland							
• South Kesteven							
• West Lindsey							

Programmes, projects and other actions to achieve improvements
Details to be included in final draft

Resources allocated
Details to be included in final draft

Risks to achieving our targets	Controls to manage the risks
Details to be included in final draft	Details to be included in final draft

## LAA Priority – Improve skills

### Why this is a priority in Lincolnshire's LAA

Lincolnshire generally has low skill levels in the workforce. The proportion of people in the workforce qualified to NVQ Level 3 or above is below the national average.

### Performance Indicators and targets to assess our progress

Indicator	Baseline			Targets		Lead partner	Other partners (* indicates a statutory partner)
	Value	Date / source	08/09	09/10	10/11		
NI 091 Participation of 17 year olds in education or training							
NI 117 16 or 18 year olds who are not in education, training or employment (NEET)							
NI 146 Adults with learning disabilities in employment							
NI 164 Working age population qualified to at least Level 3 or higher							
NI 174: Skills gaps in the current workforce reported by employers							

### Programmes, projects and other actions to achieve improvements

Details to be included in final draft

### Resources allocated

Details to be included in final draft

Risks to achieving our targets	Controls to manage the risks
Details to be included in final draft	Details to be included in final draft

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## LAA Priority – Reduce alcohol related and similar problems

### Why this is a priority in Lincolnshire's LAA

Alcohol is a major cause of poor health, low level crime and anti-social behaviour in Lincolnshire.

### Performance Indicators and targets to assess our progress

Indicator	Baseline		Targets		Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11	
<b>NI 039 Alcohol-harm related hospital admission rates</b>						
<b>NI 017 Perceptions of anti social behaviour - Lincolnshire</b>	Potential county wide as designated NI with District levels as non-designated					
• Boston						
• City of Lincoln						
• East Lindsey						
• North Kesteven						
• South Holland						
• South Kesteven						
• West Lindsey						
<b>NI 020 Assault with injury crime rate - Lincolnshire</b>	Potential county wide as designated NI with District levels as non-designated					
<b>***CDRPs / BCU***</b>						
<b>NI 021 Dealing with local concerns about anti social behaviour &amp; crime by local councils &amp; police - Lincolnshire</b>						
• Boston						
• City of Lincoln						

Performance Indicators and targets to assess our progress							
Indicator	Baseline		Targets			Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11		
<ul style="list-style-type: none"><li>East Lindsey</li></ul>							
<ul style="list-style-type: none"><li>North Kesteven</li></ul>							
<ul style="list-style-type: none"><li>South Holland</li></ul>							
<ul style="list-style-type: none"><li>South Kesteven</li></ul>							
<ul style="list-style-type: none"><li>West Lindsey</li></ul>							
<b>NI 024 Satisfaction with the way the Police &amp; local councils deal with anti social behaviour - Lincolnshire</b>	Potential county wide as designated NI with District levels as non-designated						
<ul style="list-style-type: none"><li>Boston</li></ul>							
<ul style="list-style-type: none"><li>City of Lincoln</li></ul>							
<ul style="list-style-type: none"><li>East Lindsey</li></ul>							
<ul style="list-style-type: none"><li>North Kesteven</li></ul>							
<ul style="list-style-type: none"><li>South Holland</li></ul>							
<ul style="list-style-type: none"><li>South Kesteven</li></ul>							
<ul style="list-style-type: none"><li>West Lindsey</li></ul>							
<b>NI 030 Reoffending rate for prolific &amp; priority offenders</b>	Strategy Board on on 13/03 asked for this to be reviewed about most appropriate NI – liaise with GOEM						
<b>***CDRP level**</b>	Potential county wide as designated NI with local levels as non-designated						
NI 032 Repeat incidents of domestic violence							
<b>***CDRPs / BCU***</b>							

Programmes, projects and other actions to achieve improvements
Details to be included in final draft

Resources allocated
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Details to be included in final draft
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Risks to achieving our targets		Controls to manage the risks	
Details to be included in final draft		Details to be included in final draft	

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## LAA Priority – Create better communities through growth and improved housing provision

### Why this is a priority in Lincolnshire's LAA

There have been relatively low levels of economic activity in Lincolnshire, but there are now several new housing growth points which have the potential to help drive future growth. There are also issues of affordable housing

### Performance Indicators and targets to assess our progress

Indicator	Baseline		Targets		Lead partner	Other partners (* indicates a statutory partner)	
	Value	Date	08/09	09/10			10/11
Indicator around economic growth	Local view that NI171 Vat registration rate is not appropriate for local conditions – more work on the detail in this aspect						
<b>NI154 Net additional homes provided - Lincolnshire</b>	Potential county wide as designated NI with District levels as non-designated						
• Boston							
• City of Lincoln							
• East Lindsey							
• North Kesteven							
• South Holland							
• South Kesteven							
• West Lindsey							
<b>NI 155 Number of affordable homes delivered - Lincolnshire</b>	Potential county wide as designated NI with District levels as non-designated						
• Boston							
• City of Lincoln							
• East Lindsey							
• North Kesteven							
• South Holland							
• South Kesteven							
• West Lindsey							

Performance Indicators and targets to assess our progress							
Indicator	Baseline		Targets			Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11		
Local NI re s106 – balance affordability with growth and infrastructure through s 106	Non-designated						
<b>NI 156 Number of households living in temporary accommodation - Lincolnshire</b>	Potential county wide as designated NI with District levels as non-designated						
• Boston							
• City of Lincoln							
• East Lindsey							
• North Kesteven							
• South Holland							
• South Kesteven							
• West Lindsey							

Programmes, projects and other actions to achieve improvements
Details to be included in final draft

Resources allocated
Details to be included in final draft

Risks to achieving our targets	Controls to manage the risks
Details to be included in final draft	Details to be included in final draft

## LAA Priority – Promote social cohesion

### Why this is a priority in Lincolnshire's LAA

Lincolnshire has very low levels of cohesion in some parts as measured by NI 001.

#### Performance Indicators and targets to assess our progress

Indicator	Baseline		Targets		Lead partner	Other partners (* indicates a statutory partner)	
	Value	Date	08/09	09/10			10/11
NI 001 % of people who believe people from different backgrounds get on well together in their local area - Lincolnshire	Potential county wide as designated NI with District levels as non-designated						
• Boston							
• City of Lincoln							
• East Lindsey							
• North Kesteven							
• South Holland							
• South Kesteven							
• West Lindsey							
NI 006 Participation in regular volunteering - Lincolnshire	Potential county wide as designated NI with District levels as non-designated						
• Boston							
• City of Lincoln							
• East Lindsey							
• North Kesteven							
• South Holland							
• South Kesteven							
• West Lindsey							
NI 011 Engagement in the							

Performance Indicators and targets to assess our progress							
Indicator	Baseline		Targets			Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11		
Arts - Lincolnshire							
NI 013 Migrants English language skills & knowledge							
NI 110 Young People participation in positive activities							
NI 117 16 or 18 year olds who are not in education, training or employment (NEET)							

Programmes, projects and other actions to achieve improvements
Details to be included in final draft

Resources allocated
Details to be included in final draft

Risks to achieving our targets	Controls to manage the risks
Details to be included in final draft	Details to be included in final draft

Programmes, projects and other actions to achieve improvements
Details to be included in final draft

Resources allocated
Details to be included in final draft

Risks to achieving our targets	Controls to manage the risks
Details to be included in final draft	Details to be included in final draft

## LAA Priority – Adapt to climate change

### Why this is a priority in Lincolnshire's LAA

Lincolnshire's prosperity continues to be closely linked to the environment, so it is vital that we manage the increasing risks from flooding and mitigate the impact of climate change, for example by controlling carbon emissions.

Performance Indicators and targets to assess our progress							
Indicator	Baseline		Targets			Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11		
Innovative local indicator re work to reduce overall climate change to overcome issues with NI 186?	We have resisted including NI 186 due to 23 month data lag being inappropriate for a 36 month LAA. However, we should be very happy to include local indicators around reducing carbon emissions in the wider community focused on long term reduction targets in our Community Strategy that take account of the data lag						
NI 185 CO2 reduction from Local Authority operations - Lincolnshire	Potential county wide as designated NI with local levels as non-designated						
• Boston							
• City of Lincoln							
• East Lindsey							
• North Kesteven							
• South Holland							
• South Kesteven							
• West Lindsey							
NI 187 Tackling fuel poverty - people receiving income based benefits living in homes with a low energy efficiency rating - Lincolnshire	Potential county wide as designated NI with local levels as non-designated						
• Boston							
• City of Lincoln							

Performance Indicators and targets to assess our progress							
Indicator	Baseline		Targets			Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11		
• East Lindsey							
• North Kesteven							
• South Holland							
• South Kesteven							
• West Lindsey							
<b>NI 188 Adapting to Climate Change - Lincolnshire</b>	Potential county wide as designated NII with local levels as non-designated						
• Boston							
• City of Lincoln							
• East Lindsey							
• North Kesteven							
• South Holland							
• South Kesteven							
• West Lindsey							
Local indicators re flooding e.g. develop the caastal flood plan in partnership							
<b>NI 189 Flood and coastal erosion risk management - Lincolnshire</b>							
• Boston							
• City of Lincoln							
• East Lindsey							
• North Kesteven							
• South Holland							
• South Kesteven							
• West Lindsey							
<b>NI 193 Municipal waste</b>	This is a priority but current feeling is that performance and partnership working do not warrant inclusion in LAA to						

Performance Indicators and targets to assess our progress							
Indicator	Baseline		Targets			Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11		
land filled	exclusion of other areas – agreed to discuss further with GOEM						

Programmes, projects and other actions to achieve improvements
Details to be included in final draft

Resources allocated
Details to be included in final draft

Risks to achieving our targets	Controls to manage the risks
Details to be included in final draft	Details to be included in final draft



## LAA Priority – Improve quality of life for vulnerable people

### Why this is a priority in Lincolnshire's LAA

Adult social care in Lincolnshire has historically performed below the levels we would wish. A major improvement and transformation programme is underway. Widespread consultation with users and carers has shown that they value independence. Future development is focused on developing self-directed care, making sure people can exercise choice and control over their lives and working with carers. Lincolnshire is a national pilot for this work.

### Performance Indicators and targets to assess our progress

Indicator	Baseline		Targets			Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11		
NI 124 People with a long term condition supported to be independent and in control of their condition							
NI 125 Achieving independence for older people through rehabilitation / intermediate care							
<b>NI 130 Social Care clients receiving Self Directed Support (Direct payments &amp; individual budgets)</b>							
<b>NI 135 carers receiving needs assessment or review and a specific carers service or advice and information</b>							
NI 139 People over 65 who say that they receive							

Performance Indicators and targets to assess our progress							
Indicator	Baseline		Targets			Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11		
the information, assistance & support needed to exercise choice & control to live independently - Lincolnshire							
• Boston							
• City of Lincoln							
• East Lindsey							
• North Kesteven							
• South Holland							
• South Kesteven							
• West Lindsey							
NI 141 Number of vulnerable people achieving independent living							
<b>NI 142 Number of vulnerable people who are supported to maintain independent living</b>	One designated Supporting People NI						
<b>NI 173 People falling out of work and on to incapacity benefits - Lincolnshire</b>	Query from GOEM – should it be NI 152. Potential county wide as designated NI with local levels as non-designated						
• Boston							
• City of Lincoln							
• East Lindsey							
• North Kesteven							
• South Holland							

Performance Indicators and targets to assess our progress							
Indicator	Baseline		Targets			Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10	10/11		
• South Kesteven							
• West Lindsey							

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**Programmes, projects and other actions to achieve improvements**

Details to be included in final draft

**Resources allocated**

Details to be included in final draft

**Risks to achieving our targets**

Details to be included in final draft

**Controls to manage the risks**

Details to be included in final draft

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## LAA Priority – Getting connected

### Why this is a priority in Lincolnshire's LAA

Lincolnshire is a vast county with a very large highway network but relatively poor connections between places. To improve access we need to work hard at getting services to people and people to services.

### Performance Indicators and targets to assess our progress

Indicator	Baseline		Targets		Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10		
NI047 People killed or seriously injured in road traffic accidents	This is a priority but current feeling is that performance and partnership working do not warrant inclusion in LAA to exclusion of other areas – agreed to discuss further with GOEM					
NI 175 Access to services and facilities by public transport, walking and cycling						
Local indicator(s) about people being connected as per the Community Strategy						

### Programmes, projects and other actions to achieve improvements

Details to be included in final draft

### Resources allocated

Details to be included in final draft

### Risks to achieving our targets

Details to be included in final draft

### Controls to manage the risks

Details to be included in final draft

## LAA Priority – Reduce alcohol related and similar problems

### Why this is a priority in Lincolnshire's LAA

Lincolnshire councils and partners are working together to improve value for money through the Lincolnshire Shared Services Partnership and Regional Improvement & Efficiency Partnership

### Performance Indicators and targets to assess our progress

Indicator	Baseline		Targets		Lead partner	Other partners (* indicates a statutory partner)
	Value	Date	08/09	09/10		
NI 179 Value for money - total net value of on-going cash-releasing value for money gains that have impacted since the start of the 2008-9 financial year	Potential county wide as designated NI with local levels as non-designated					
• Boston						
• City of Lincoln						
• East Lindsey						
• North Kesteven						
• South Holland						
• South Kesteven						
• West Lindsey						

### Programmes, projects and other actions to achieve improvements

Details to be included in final draft

### Resources allocated

Details to be included in final draft

### Risks to achieving our targets

### Controls to manage the risks

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**Appendix 6 - Overall risks to our LAA and how we'll manage them**

Risks to achieving our targets	Controls to manage the risks

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